

Vouchers for health

Increasing access, equity and quality

Chiranjivi - Gujarat

Using vouchers to reduce maternal mortality

Dr Amarjit Singh

Secretary, Department of Health & Family Welfare

Government of Gujarat

April 12-13, 2007, Best Western Resort Country Club,
Gurgaon, India



Gujarat – A Profile

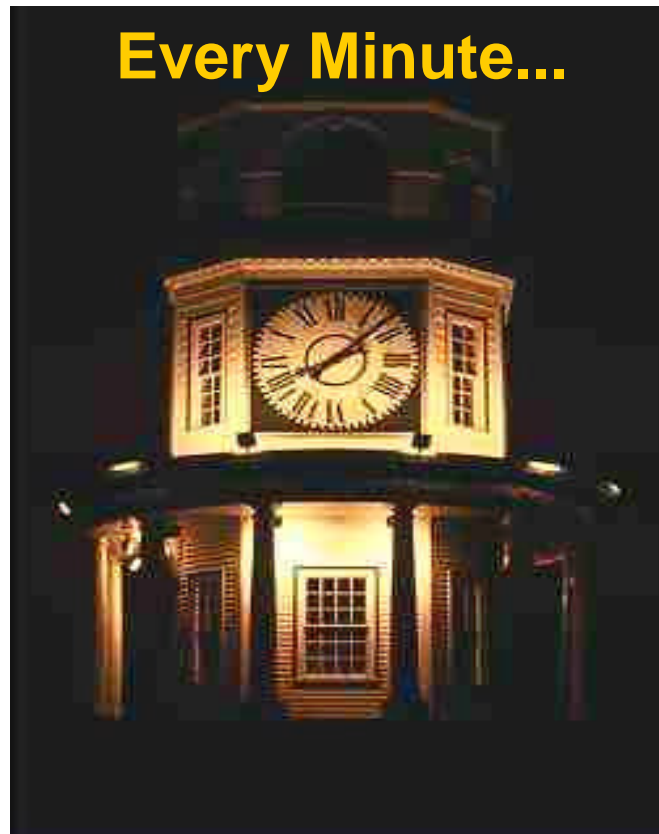


Overview		
Area	196,000 km	6% of India
Population	50.5 million	5% of India
Urbanization	37%	India avg. 28%
SDP (2003-04)	Rs 1,425.60 billion (€ 26.40 bill.)	6.33% of India
Per Capita Income (2003-04)	Rs 26,979 (€ 496.24)	India average -Rs. 20,989 (€ 388.69)

Recognizing Gujarat potential the Planning Commission set a target growth rate of 10% per annum for Gujarat



Maternal Death Watch- Global



- 380 women become pregnant
- 190 women face unplanned or unwanted pregnancy
- 110 women experience a pregnancy related complication
- 40 women have unsafe abortions
- 1 woman dies from a pregnancy-related complication

State of Maternal Health

- 5.29 lacs maternal deaths
- Out of this, 1.36 lacs (25.7%) in India, the highest burden in any country
- Variations between region & States as well as socio-economy groups
- MMR higher in SCs & Tribal communities and among those living in less developed villages.

Variations amongst states

Gujarat	389
Kerala	262
Tamil Nadu	284
India	466

Socio-Economic Variation in MMR

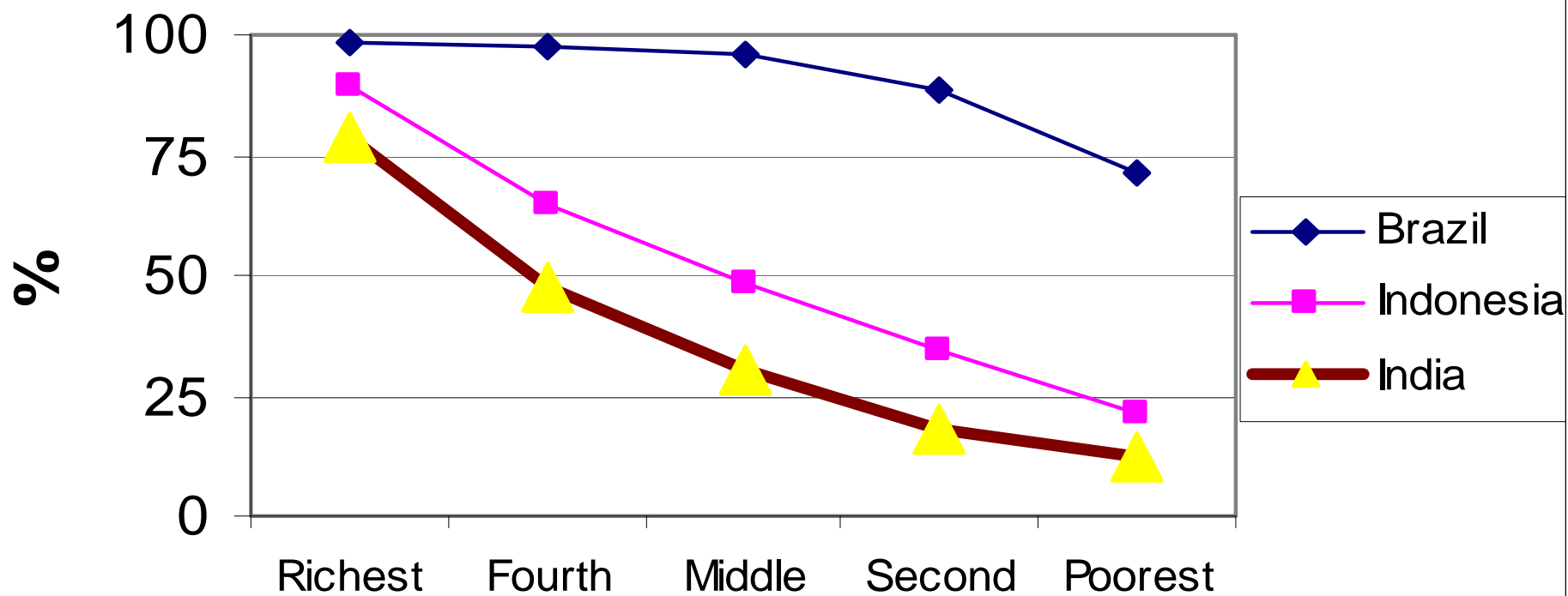
Caste SC ST	584 652
Socio-Economic Status Poor Non-Poor	555 484
Village Development Low High	646 488

MMR Over Time

Source	Time Period	Urban	Rural
NFHS	1992-93 (424)	397	448
NFHS - 2	1998-99 (540)	267	619

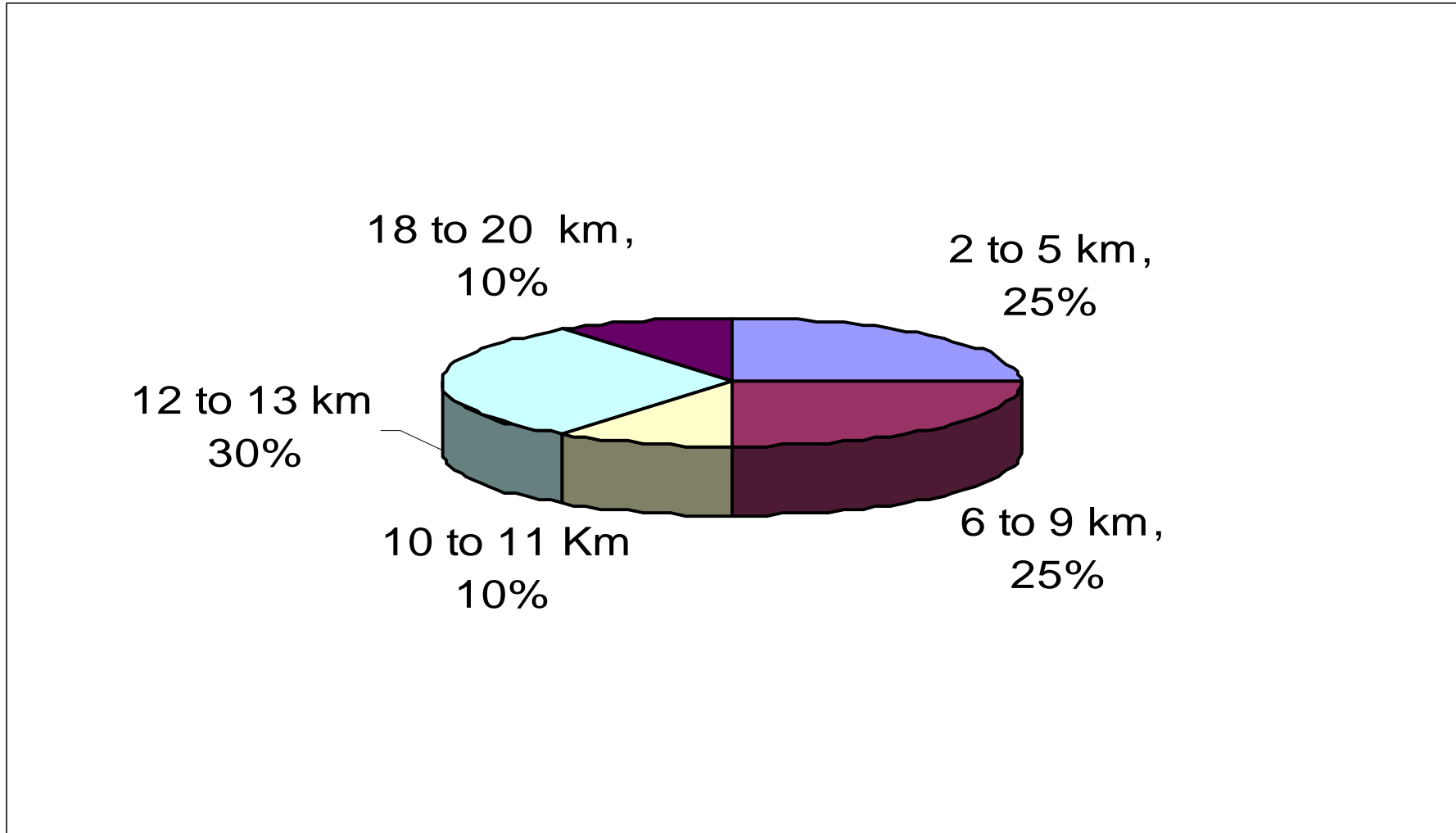
Strengthen service delivery: Reaching the poor

Percent of deliveries attended by doctor, nurse or trained midwife

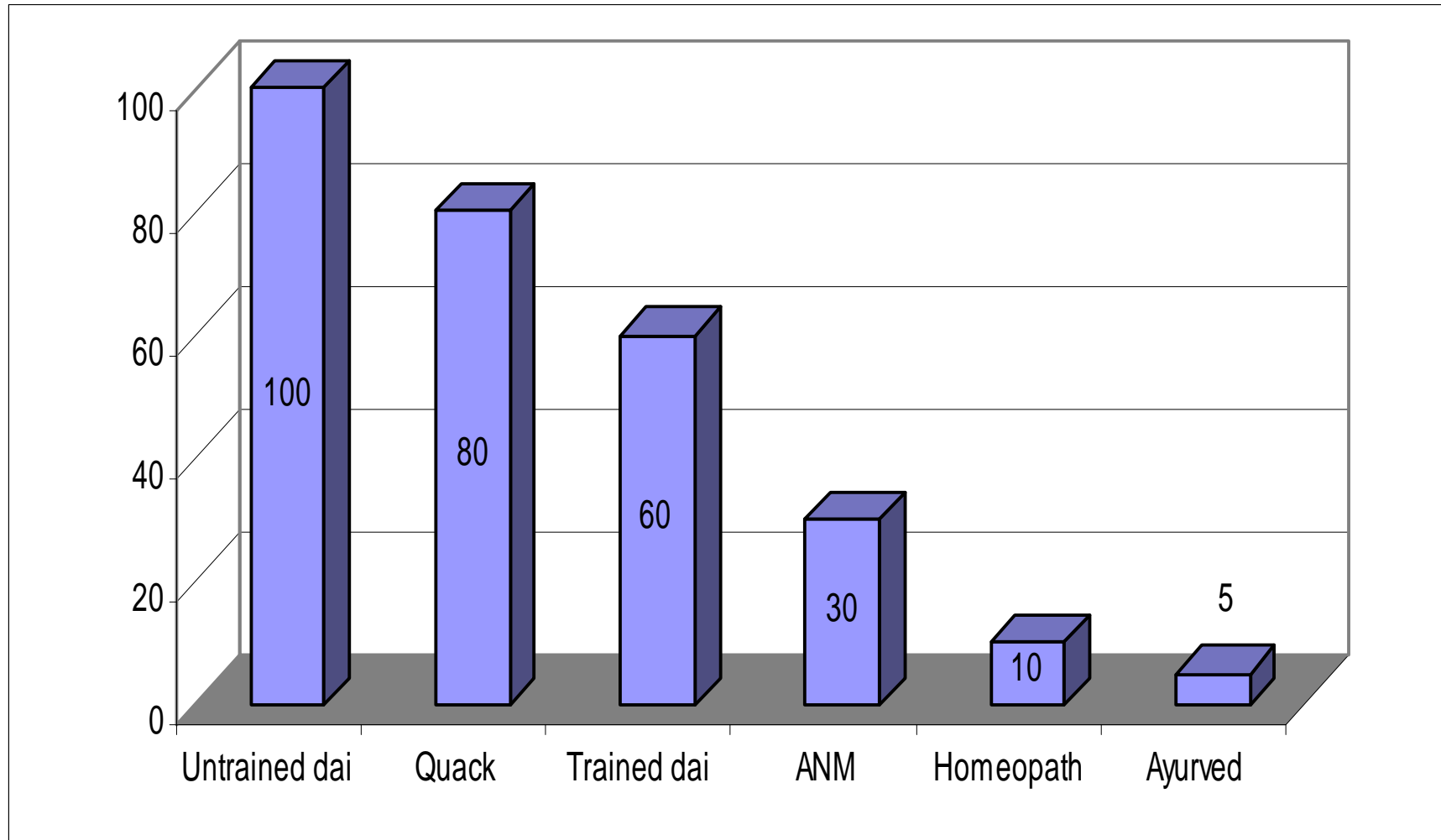


Bulletin of WHO 2003:81:616-623 **Quintiles**

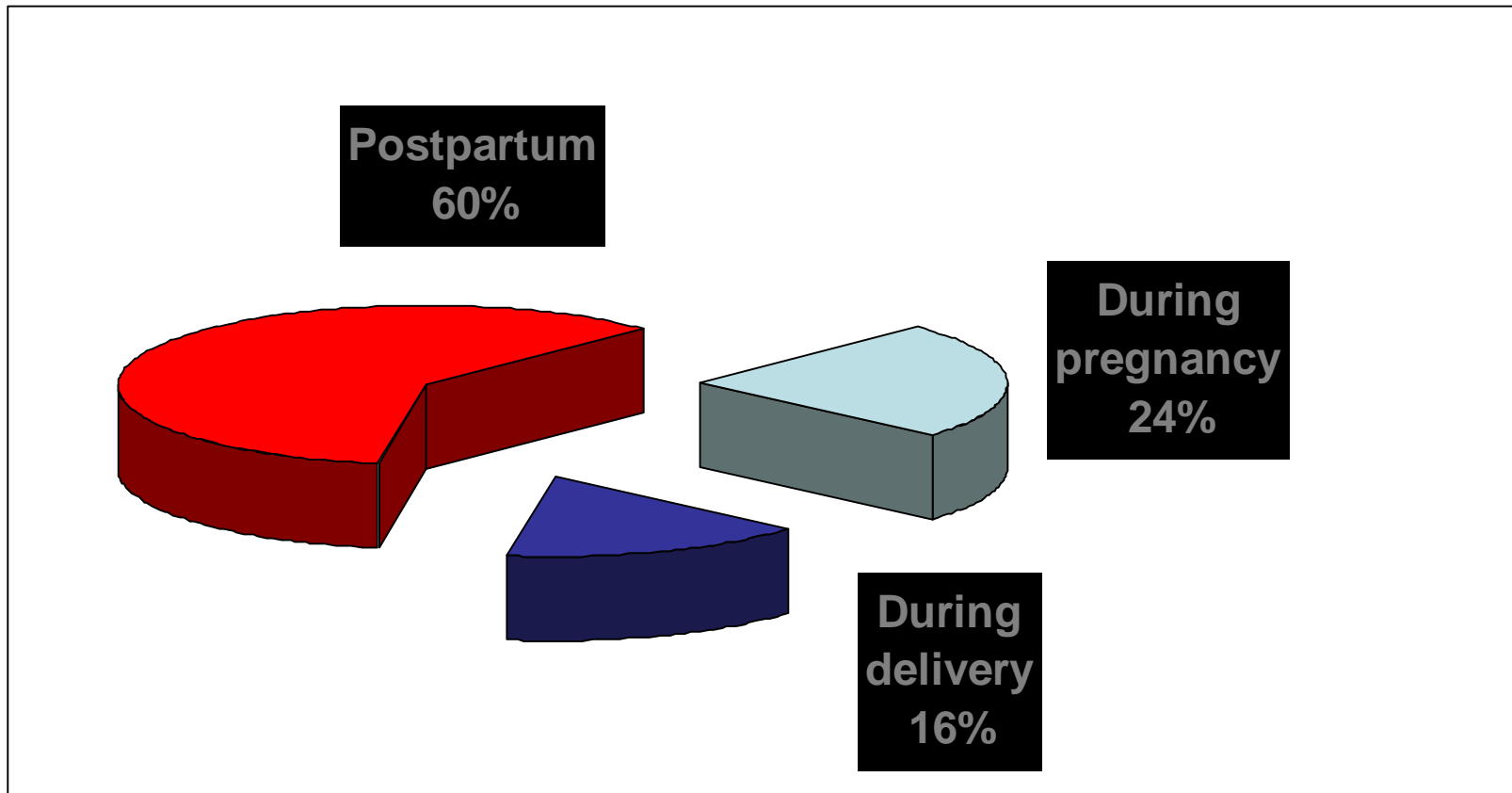
Distance from the nearest PHC



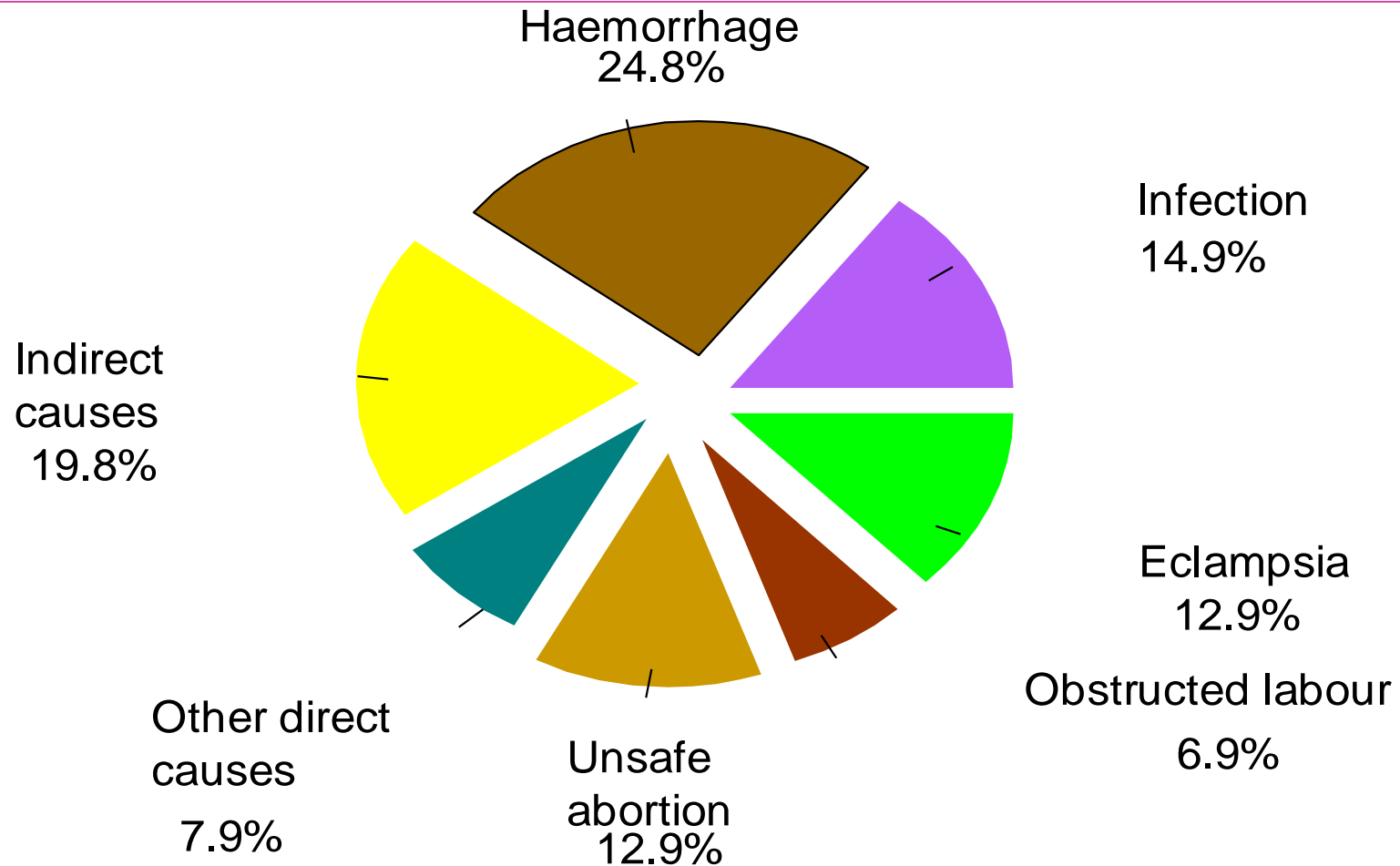
Health care facilities available



Timing of maternal deaths- General Conditions



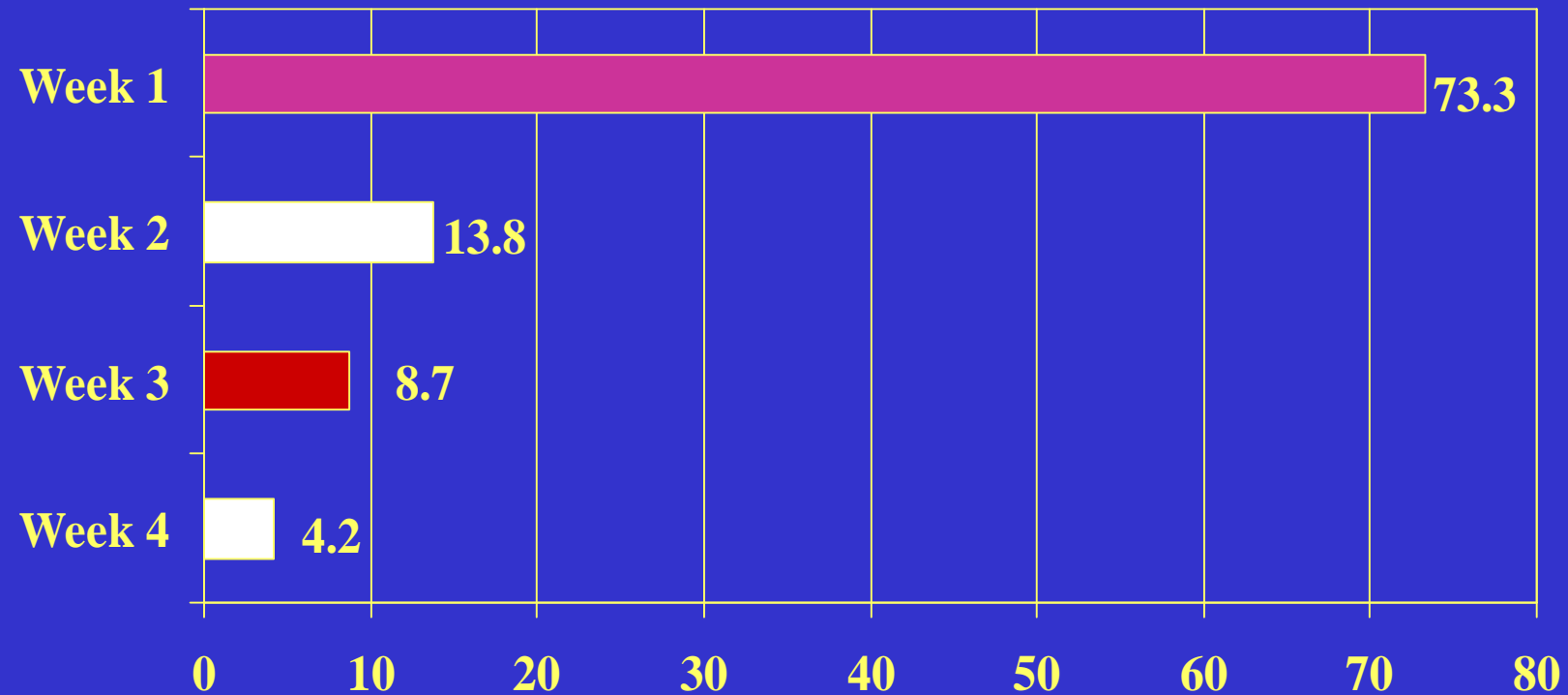
Causes of Maternal Death



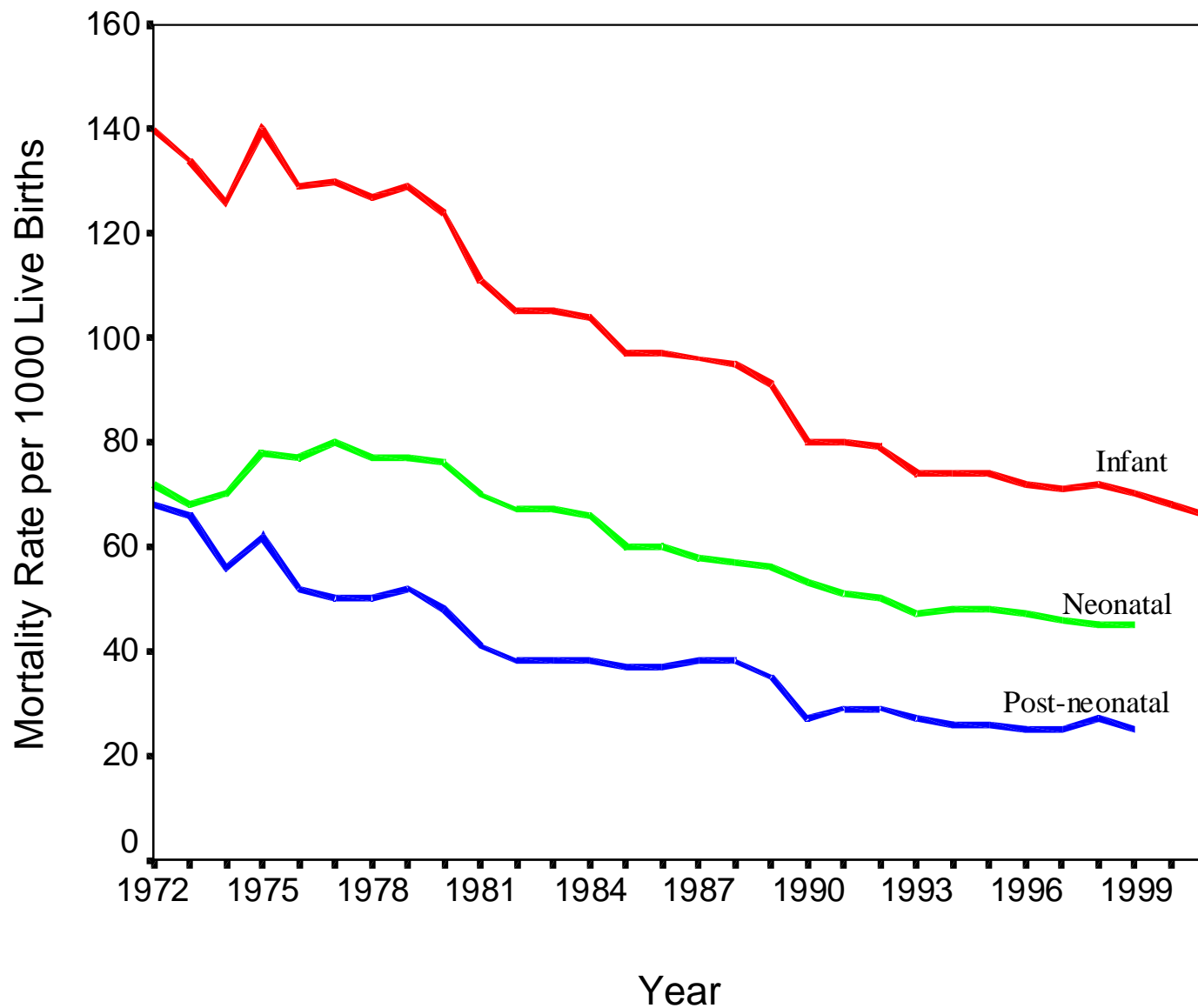
Time from onset of complication to death

- PPH 2 hour
- APH 12 hour
- Ruptured uterus 1 day
- Eclampsia 2 days
- Obstructed labor 1 day
- Sepsis 6 days

When do babies die



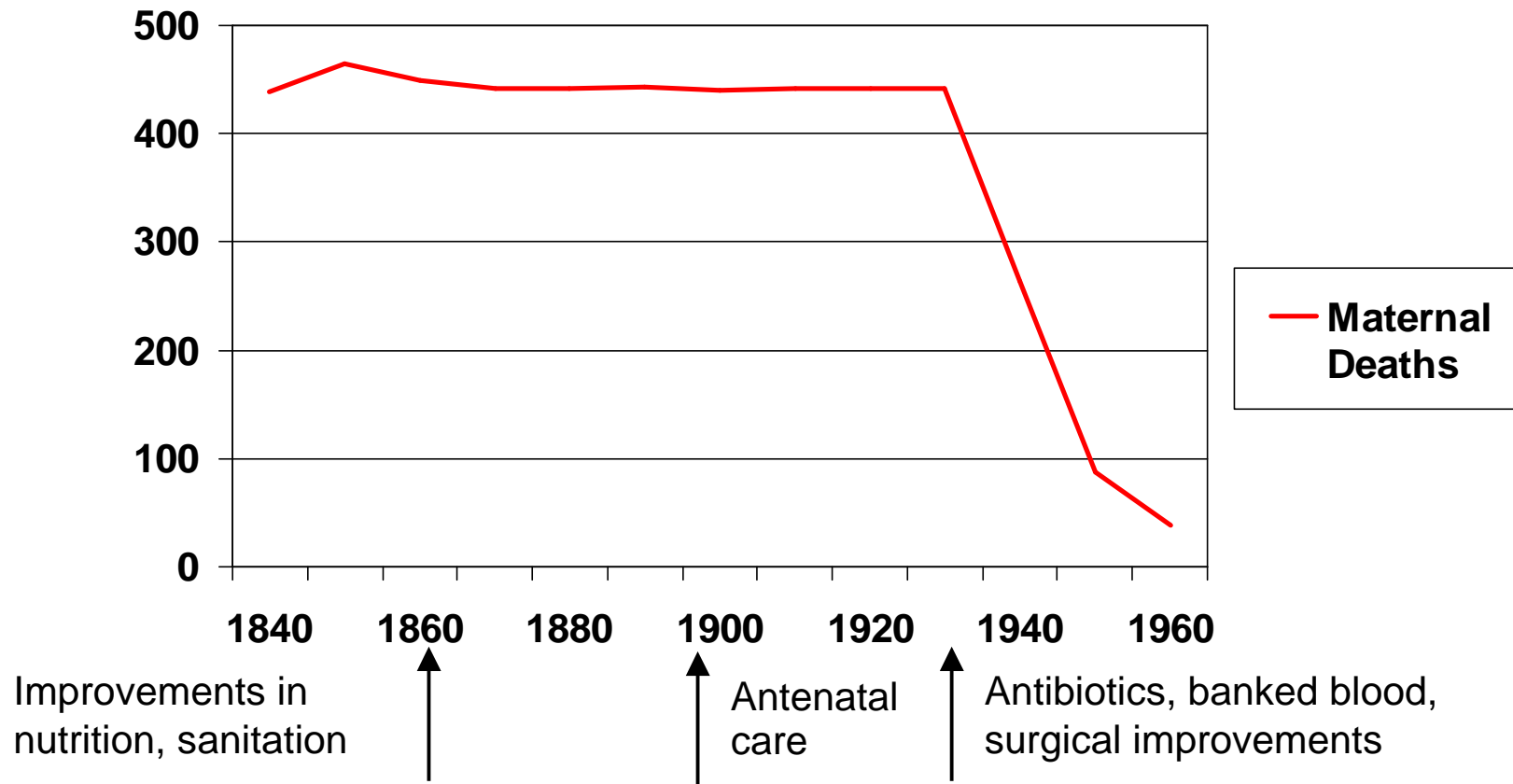
Trends in Infant Mortality Components



Higher the proportion of deliveries attended by SBA, lower the country's MMR

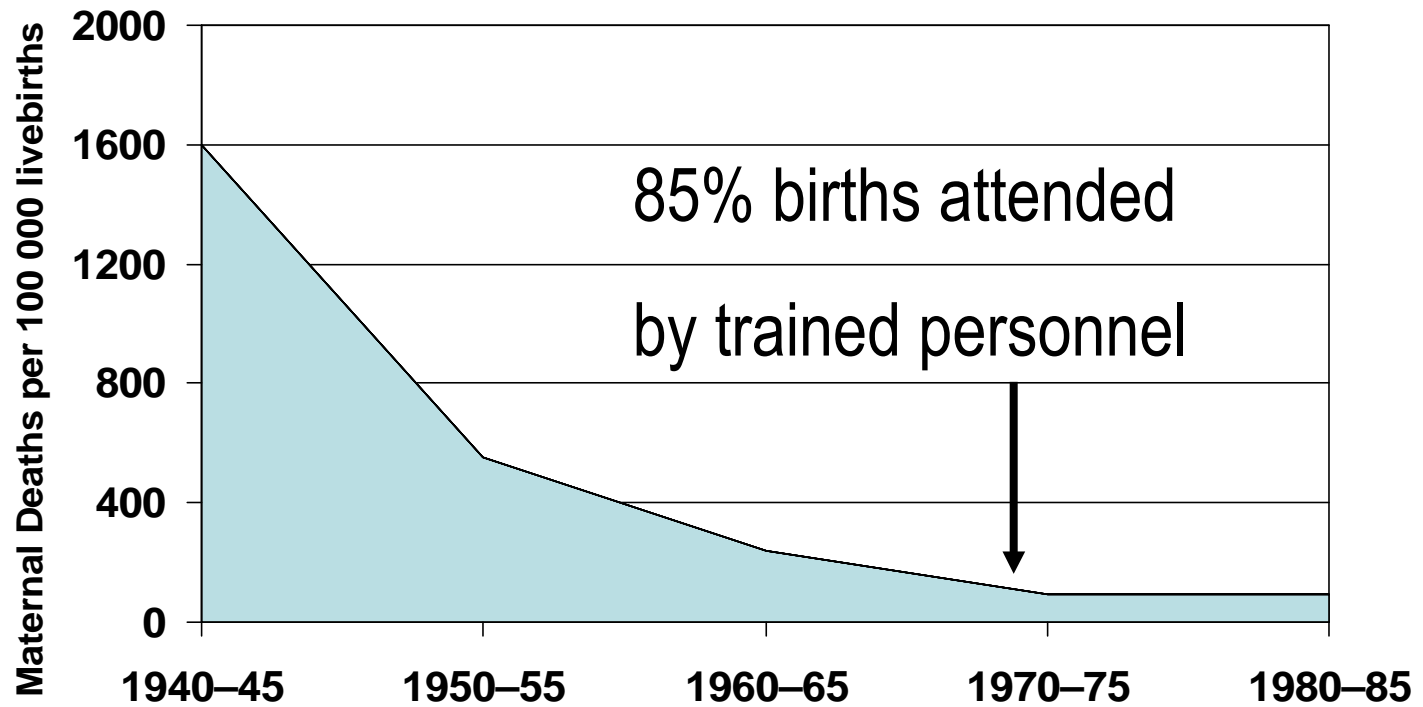


Maternal Mortality: UK 1840–1960



Maine 1999.

Maternal Mortality Reduction Sri Lanka 1940–1985



New Global Understanding of MMR Reduction

- Once major obstetric complication develops- even a trained TBA or a nurse cannot do much at home
- These complications require
 - surgical interventions
 - injections of antibiotic
 - blood transfusion
 - aggressive treatments

Three Delays Responsible for Maternal Deaths

- 1. Delay in deciding to seek care (Individual & family)**
 - Lack of understanding of complications
 - Gender issues, Low status of women
 - Socio-cultural barriers to seeking care
 - Poor economic conditions of the family
- 2. Delay in reaching care (Community & System)**
 - Lack or underutilization of transport funds
 - Non availability of referral transport in remote places
 - Lack of communication network
- 3. Delay in receiving care (System)**
 - Poor facilities, personnel and Supplies
 - Poorly trained personnel with indifferent attitude

Current Status

Indicator	India	Gujarat
Maternal Mortality Ratio	453	389
Infant Mortality Rate	63	57
Maternal Deaths in one year	1,20,000	5000
Infant Deaths in one year	25,00,000	72000

OBJECTIVES-

Vision 2010, Population Policy & RCH II

- Reduce MMR from 389 (in 1998) to 100 per 100,000 live births by 2010
- Reduce IMR from 60 to 30 by 2010
- Stabilize population by reducing TFR from 3.0 to 2.1 by 2010



Options

- **Improve Government Health Service**

 - Competent staff

 - Adequate infrastructural facilities

 - User friendly, good quality Competitive Services

 - Marketing of services

- **Public Private Partnership**

 - Outsourcing- Curative services

- **Health Insurance**

Service Charges

Normal delivery	85	800	68000
Complicated cases			
Eclampsia		1000	
Forceps/vacuum/breech	3	1000	3000
Episiotomy		800	
Septicemia	2	3000	6000
Blood transfusion	3	1000	3000
Cesarean (7%)	7	5000	35000
Predelivery visit	100	100	10000
Investigation	100	50	5000
Sonography	30	150	4500
Dai	100	50	5000
Transport	100	200	20000
			179500

Package Rates for Chiranjivi

for Private Institutions (Dollars)

Service	No. of cases	Rate Per Case	Cost
Normal delivery	85	17.8	1511
Complicated cases		0.0	
Eclampsia		22.2	
Forceps/vacuum/breech	3	22.2	66
Episiotomy		17.8	
Septicemia	2	66.7	133
Blood transfusion	3	22.2	66
Cesarean (7%)	7	111.1	777
Predelivery visit	100	2.2	222
Investigation	100	1.1	111
Sonography	30	3.3	100
NICU support	10	22.2	222
Food	100	2.2	222
Dai	100	1.1	111
Transport	100	4.4	444
Total	100		3988

Service Charges

Normal delivery	85	200	17000
Complicated cases			
Eclampsia		300	
Forceps/vacuum/breech	3	300	900
Episiotomy		300	
Septicemia	2	300	600
Blood transfusion	3	300	900
Cesarean (7%)	7	1000	7000
Predelivery visit	100	100	10000
Investigation			
Sonography	30	150	4500
Dai	100	50	5000
Transport	100	200	20000
			65900

Chiranjivi Scheme--5 Pilot Districts

Performance January 2006 - March 2007

District	<i>Nature of Deliveries</i>				
	<i>Normal</i>	<i>LSCS</i>	<i>Complicated</i>	<i>Total</i>	<i>% LSCS</i>
BK	6595	463	553	7611	6.1
Dahod	7486	399	2085	9970	4.0
Kutch	4010	237	1260	5507	4.3
P'mahal	12815	422	223	13460	3.1
SK	5674	643	105	6422	10.0
Total	36580	2164	4226	42970	5.0

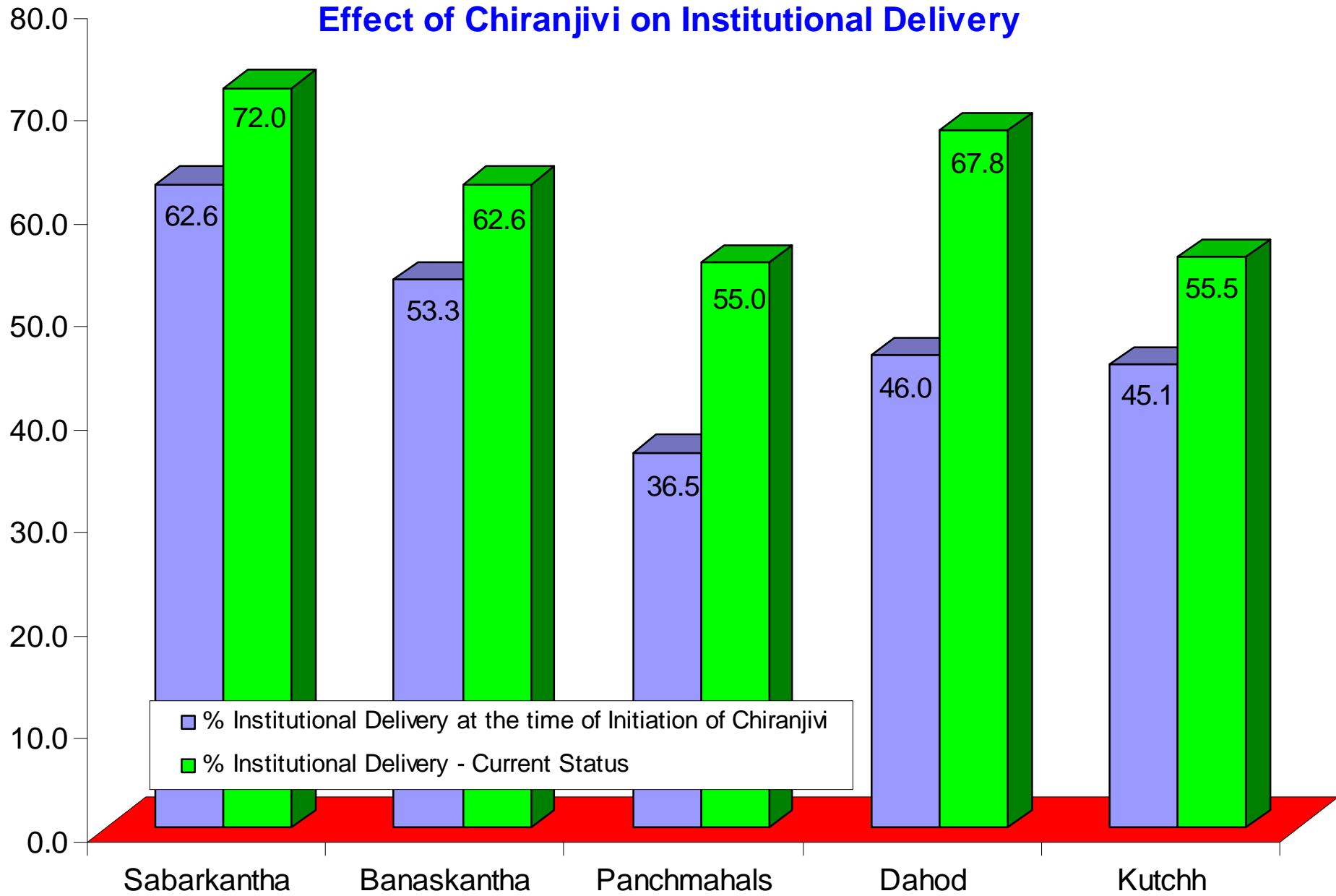
Gujarat (District Map)



Gynecologist involvement in Chiranjivi

<i>District</i>	<i>Total OBGY Specialists in the district</i>	<i># enlisted under Chiranjivi scheme</i>	<i>Total # of deliveries Performed</i>	<i>Average delivery per doctor</i>	<i>Average Compensation per Doctor Rs in Million</i>
BK	50	58	7611	131	0.24
Dahod	18	15	9970	665	1.19
Kutch	47	22	5507	250	0.44
P'mahal	29	29	13460	464	0.83
SK	73	44	6422	146	0.26
Total	217	168	42970	256	0.46

Effect of Chiranjivi on Institutional Delivery

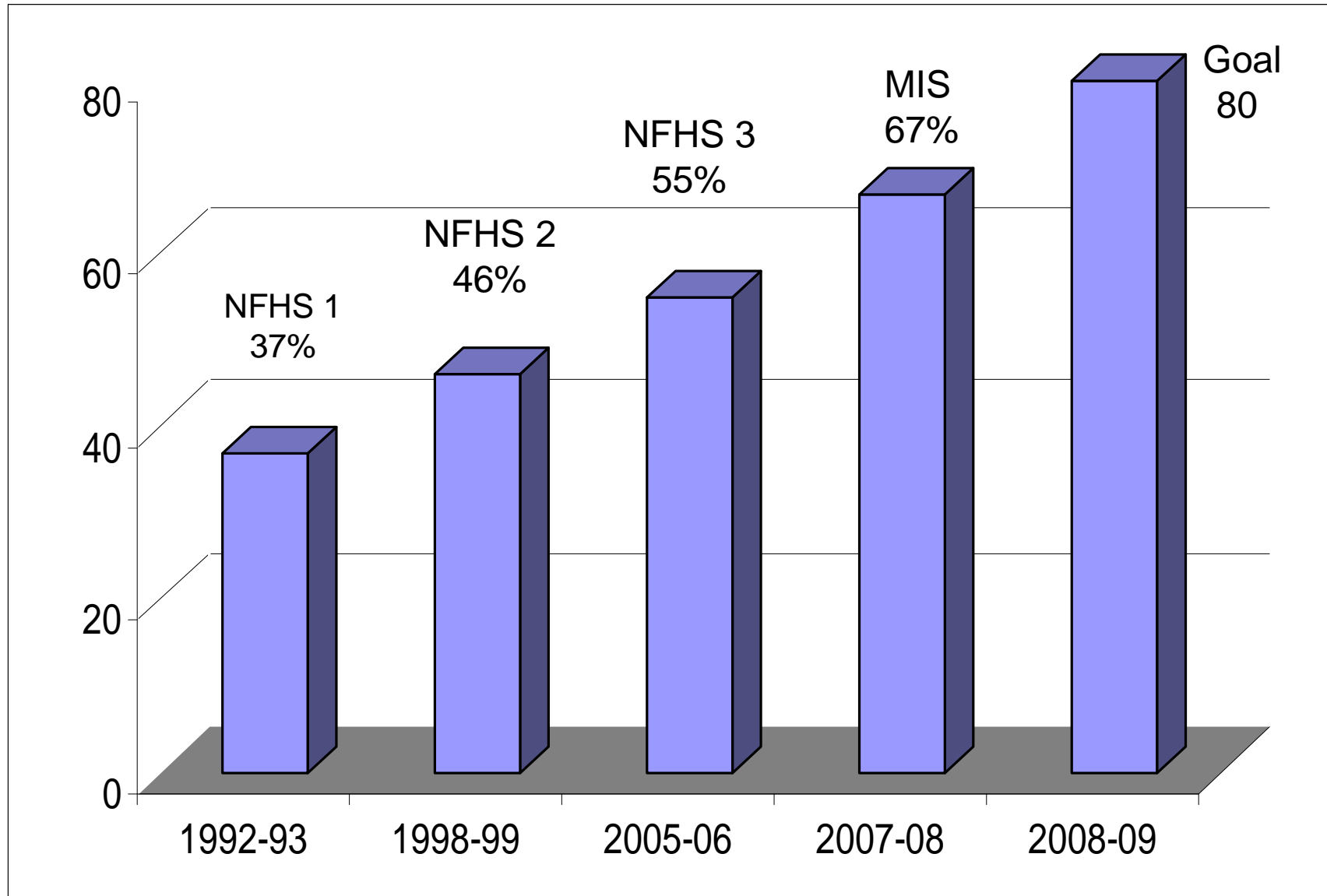


Chiranjivi performance for the state

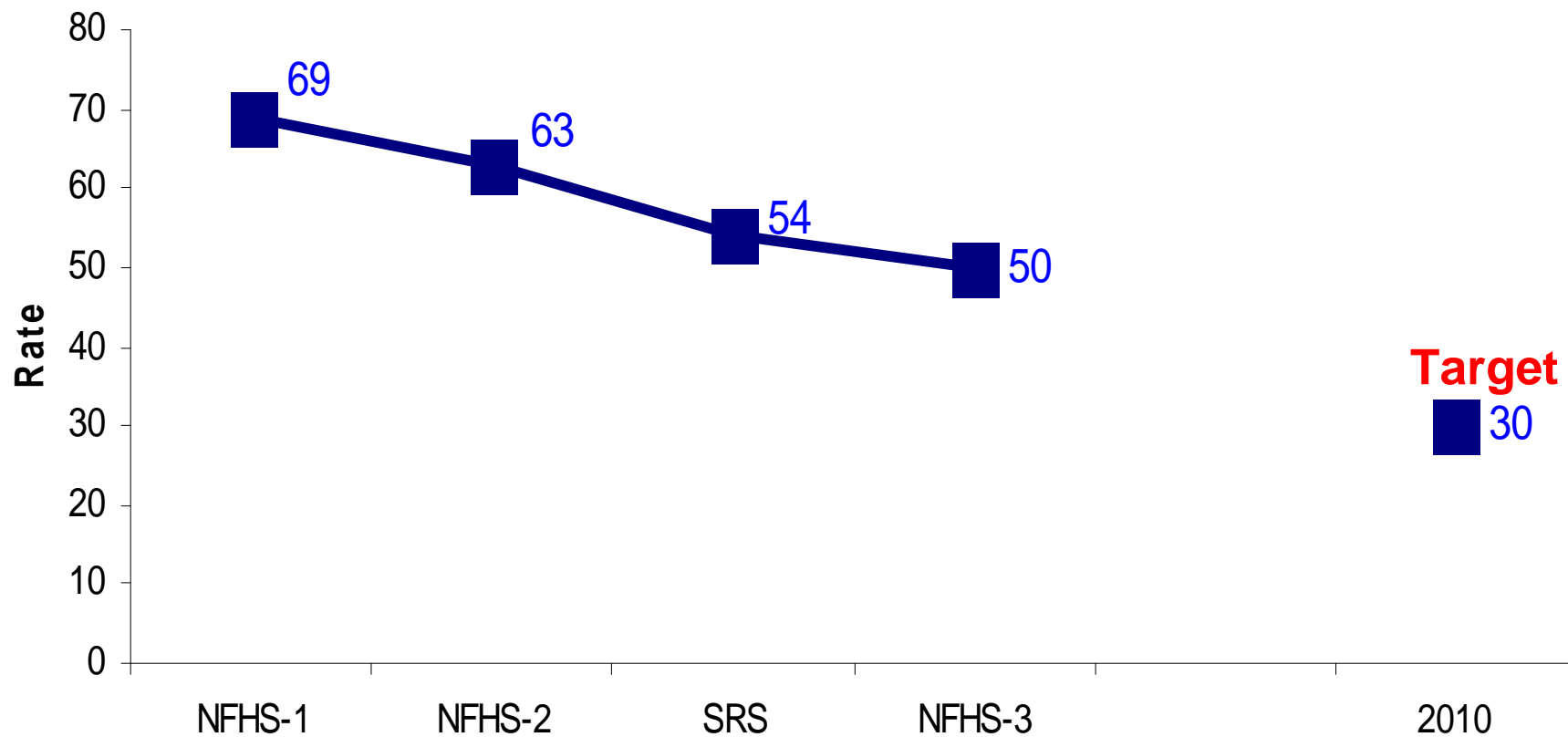
March 2007 Ending

Normal Deliveries	47518
C sections	3276
Complicated Deliveries	4547
Total Delivery	55341
C sections Percentage	5.9%
Private specialist enrolled	742
Maternal Deaths Reported	6

Institutional deliveries Gujarat trends



Infant Mortality Rate - Gujarat



NFHS-1: 1992-93

NFHS-2: 1998-99

SRS: 2005

NFHS-3: 2006















Costs

BPL in 5 worst districts Rs 10.5 Crs

All BPL Gujarat Rs 54 Crs

All BPL in India 1000 crs

Issues

- Surge of demand - boon to the poor
- Unprecedented support from the private practitioners
- Unindicated C-section in check
- Availability of blood
- Still asking for additional funds from the BPL
- Non-BPL beneficiaries also being attended
- Demand side effort
- Under utilisation of Public facilities

Additional Incentives for Government Institutional Deliveries

Category	Normal	BEMOC	CoEmOC
RKS	75	175	250
Doctors	100	200	500
Staff Nurse	50	75	150
Class IV	25	50	100
Total	250	500	1000
Conditions:			
1. At PHC minmum delivery per month 30. Incentives will given from 31 st delivery			
2. At CHC/Subdistrict Hospital minimum deliveries 50, Incentives will be given from 51st delivery			

Lessons

- Country wide problem country wide effort - Involvement of all stakeholders
- Political commitment
- Evidence based
- Keep it simple – use existing mechanisms

- Trust the private partners, they want to contribute
- Advance payment and prompt payment of dues, no incentives for caesarian surgeries
- Responsibility for complications deaths

- Monitoring quality and feedback to OBGYs & CDHOs
- Recognise and reward contribution of OBGY partners

- Demand side?
- Coverage of non BPL card holders

- Incentives for government facilities

- Opportunity to link FP, HIV AIDs, Cervix cancer screening

- Care of neonates?

- **It works**

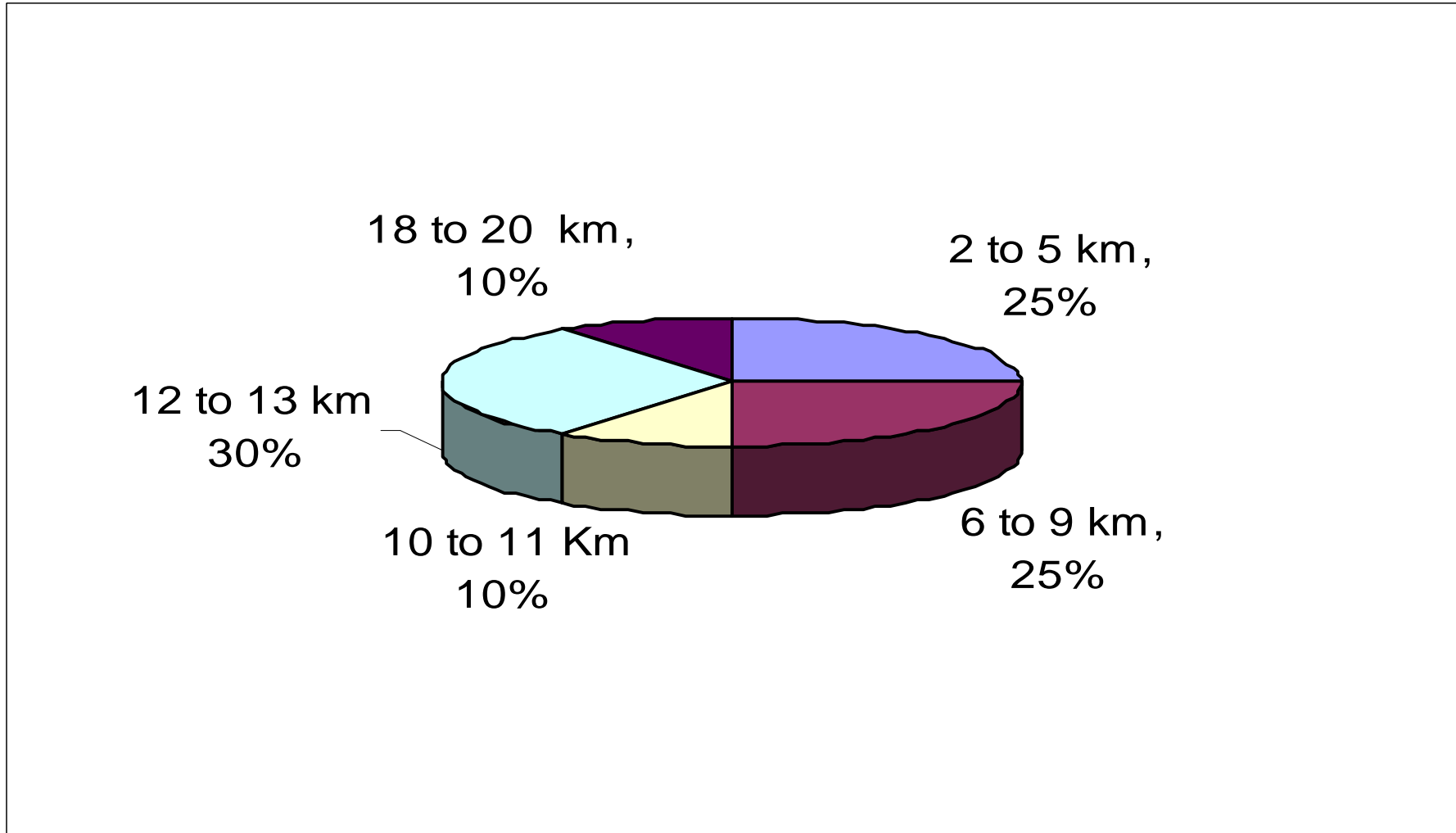
Let us join hands to save our mothers and children.

We make a living by what we get;
we make a life by what we give!

THANKS

Dr Amarjit Singh
Secretary, Department of Health & FW
Government of Gujarat, Gandhinagar,
Gujarat

Distance from the nearest PHC



Health care facilities available

