

#### Financing Mechanisms to Mobilize the Private Health Sector

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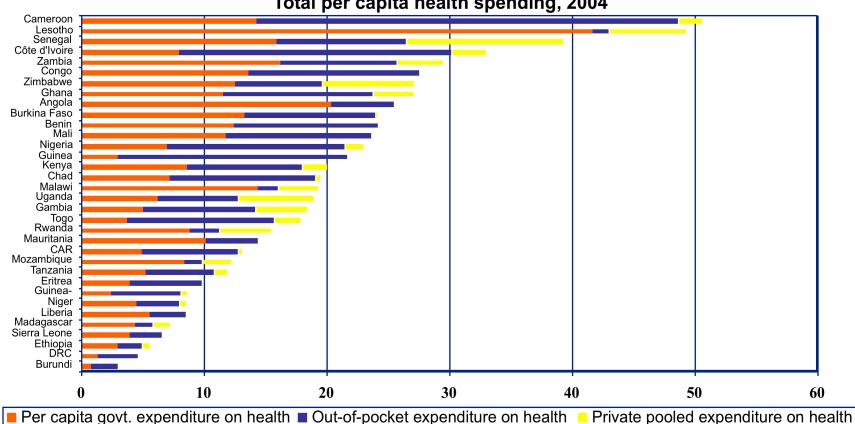


## **Presentation outline**

- What do we know about health sector financing in Africa?
- Mechanisms to engage private sector through financing
  - Insurance
  - Subsidies/vouchers
  - Tax policy
- Conclusions



## Health financing levels are low across the continent



Total per capita health spending, 2004

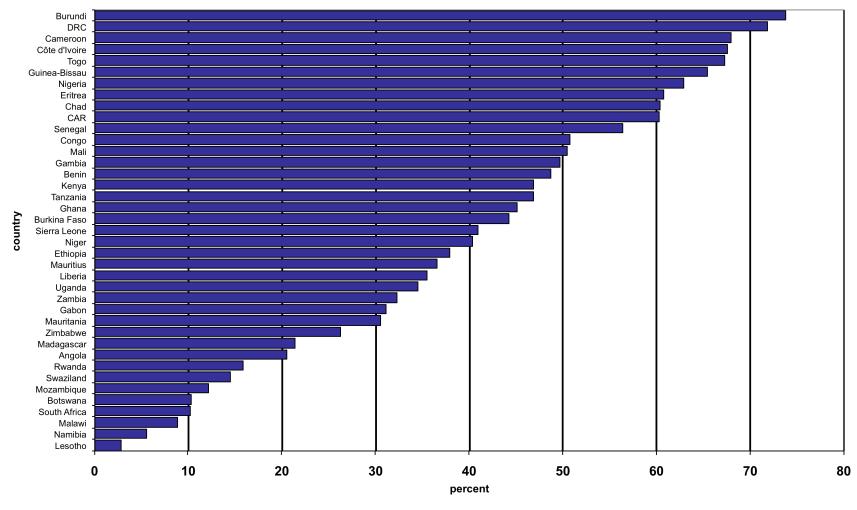
Source: WHO SIS

Note: Countries spending >\$90 total per capita on health were excluded to improve graph's readability. These countries are Swaziland, Mauritius, Namibia, Gabon, South Africa, and Botswana



# Yet out-of-pocket spending substantial in most African HHs

Out-of-pocket spending as % of total health expenditures, 2004



Source: World Bank World Development Indicators 2007

#### **Possible financing mechanisms**

- Risk pooling through insurance
- Subsidies and vouchers
  - Supply side and demand side financing mechanisms
- Tax exemptions, tax incentives?



## **Types of insurance**

Providers	Source of funding		
	Public	Mixed	Private
Public	Indonesia: health card scheme Tanzania	Burundi: Carte d'assurance maladie Rwanda CBHI	Mali: CBHI schemes
Mixed	Columbia: social health insurance scheme	Philippines Ghana NHIS Nigeria SHI Germany	Senegal: CBHI schemes
Private	US Medicaid system	US Medicare system	Many schemes in South Africa, Nigeria, Namibia DRC: Bwamanda Hospital Insurance Scheme

# FP and insurance – strange bedfellows?

- Insurable risk argues against insuring FP as stand-alone benefit
- FP can be efficiently packaged with other benefits
- Role for incentives and advocacy to include preventive services like FP
  - Improves health status
  - Makes HH financing for health more predictable



### Why choose insurance?

- Organizes consumers
  - Provides financial protection, improves financial access
- Organizes providers, creates leverage on quality, efficiency
- Incentive for providers; more (regular) business, less risk, permits better planning



### Why choose insurance? (2)

#### Can be used as a policy tool

- If public funding, mandate inclusion of preventive services like FP
- If private funding, advocate or target subsidies for those services



### **Selecting insurance strategies**

#### Community-based health insurance

- Pros: mobilize resources, provide financial protection, quality gains, pro-poor and pro-rural
- Cons: small risk pools, financial sustainability is questionable, low population coverage

#### National health insurance schemes

- Pros: can cover large population groups, can build on community-based schemes, rapid growth possible (Rwanda, Ghana)
- Cons: difficult to extend coverage to poor and informal sector, financial sustainability questionable

#### Employer-sponsored health insurance

- Pros: coverage of ARVs, in-house clinics
- Cons: limited to those employed through the formal sector; takeup rates for benefits low for HIV services; moral hazard



### Public subsidies to mobilize the private sector

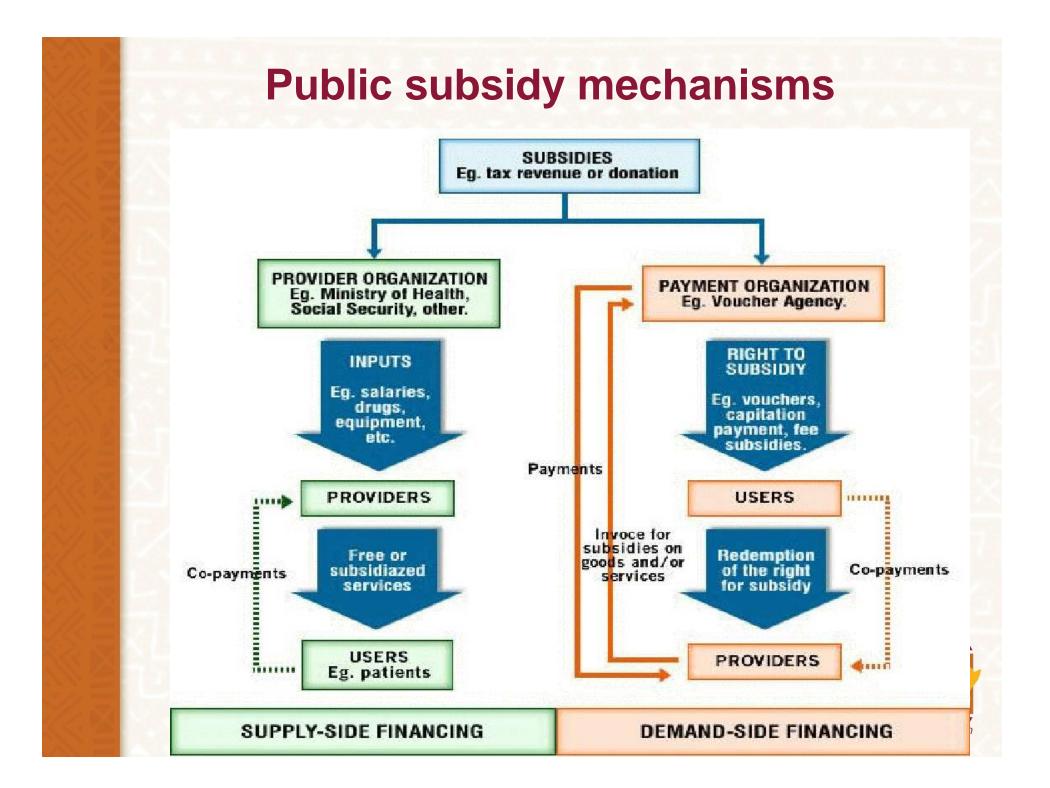
 Subsidies focus public spending on cost of subsidy rather than management and logistics of delivering the service

**Public sector** 

identify objectiveidentify target groupdistribute subsidy

Private sector — manage logistics, delivery





## **Types of subsidies**

Supply-side:

 Subsidy transferred to provider for a set of free or subsidized services

#### Demand-side:

- Consumer-led subsidy transferred to consumer
- vouchers, cash transfer payments
- Provider-led subsidy based on contract with funding agent linking resources directly to output
- capitation payments, performance-based contracts, output-based aid



## **Choosing subsidies**

#### Pros:

- Increase technical efficiency of service provision
- Stimulate demand for priority services
- Leverage quality improvements

#### Cons:

- Setting up complex, takes time
- Higher transaction and administrative costs
- Supply-side subsidies can be difficult to target, reduce incentives



#### Innovative supply-side subsidy

- Government of Uganda partnership with private company-based clinics
  - Assistance from Business PART project
  - MOH donates first-line ARVs to private clinics with the caveat that they are provided to patients free-of-charge
  - Target those who can't afford market price: dependents, contract workers, community members, not employees eligible for medical benefits
  - Clinics must be certified by MOH



### **Financing and beneficiaries**

- Program launch heavily dependent on brokering and donor support
  - partner companies covered approximately 44% of start-up costs
- Companies cover all recurrent costs, which match value of MOH-donated ARVs
- 80% beneficiaries community members, 20% dependents



#### **Lessons from Ugandan experience**

- Limited potential for scale-up
  - But can absorb "spare" clinical capacity in company-run clinics
- Brokering role critical
- Not all companies candidates careful selection important
- Government commitment to work with private sector essential
- Free and reliable drug supply key



# Tax policies to encourage private sector participation in health

- Put in place policies to ensure that certain health care goods or inputs are taxdeductible or tax-exempt for firms employers or individuals
- Examples in Africa are few, but include:
  - Removing VAT taxes on contraceptives, drugs, ITNs
  - Tax credits to employers subscribing to medical insurance for employees



### Selecting tax policy as strategy \* Pros:

- May provide incentive for investments in health
- Potential to stimulate demand for services
- Cons:
  - Less effective as a tool in places where the informal sector is large
  - Responsiveness to price changes may be modest
  - Little documentation of effects



#### **Lessons** learned

- Government can play a strategic role by setting up market dynamics
- Financing mechanisms can be powerful
  - Provide incentives to encourage private sector participation in FP, RH, HIV/AIDS
  - Organize consumers and providers
  - Leverage quality, equity and efficiency improvements
- Advocate/provide incentives for inclusion of FP or HIV/AIDS in financing strategies

